Upshur County Emergency Services District No. 1

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; , Financial Statements and Independent Auditor's Report

As of September 30, 2018

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Bob J. Arnold, CPA, PFS Lanny G. Walker, CPA, PFS Kris Arnold, CPA, PFS Andrew Arnold, CPA Melissa J. Godfrey, CPA

#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Upshur County Emergency Services District No. 1 Gilmer, Texas

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities of Upshur County Emergency Services District No. 1 as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund information of District, as of September 30, 2018, and the respective changes in financial position thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 10 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 7, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Arnold, Walker, Arnold & Co., P.C. Arnold, Walker, Arnold & Co., P.C.

May 7, 2019

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of Upshur County Emergency Services District No.1, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities and performance for the year ended September 30, 2018. The information presented here should be read in conjunction with the independent auditor's report and the District's financial statements.

### FINANCIAL HIGHLIGHTS

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The District's total net position was \$510 thousand at September 30, 2018. During the year, the District's revenues exceeded expenditures by \$205 thousand. This is the second year since the District raised the tax rate for property tax to 7 cents per hundred dollar taxable value. The prior year net position increased by \$122 thousand.

The total cost of all the District's activities was \$992 thousand as compared to \$1.01 million the prior year. Disbursements to fire departments was \$36 thousand less than the prior year.

The general fund balance is \$510 thousand at September 30, 2018 as compared to \$304 thousand the prior year. The unreserved fund balance increased from \$283 thousand to \$501 thousand.

The District continues to remain debt free.

### OVERVIEW OF THE FINANCIAL STATEMENTS

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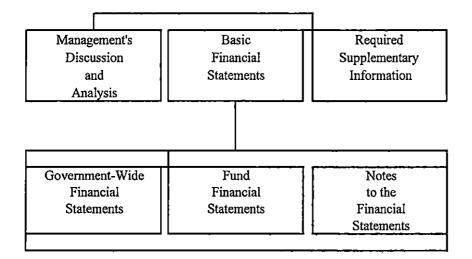
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This annual report consists of three parts--management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are *government-wide financial statements* that provide information about the District's activities as a whole and present a longer-term view of the District's property and debt obligations. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the government, reporting the District's operations in *more detail* than the government-wide statements.
- The governmental funds statements tell how general government services were financed in the short term as well as what remains for future spending.

Figure A-1. Required Components of the District's Annual Financial Report



### Summary ⇔⇔ Detail

The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

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Type of Statements	Government-wide	Governmental Funds
Scope	Entire District's government (except fiduciary funds) and the District's component units	The activities of the District that are not proprietary or fiduciary
Required financial	*Statement of net position	*Balance sheet
statements	•Statement of activities	•Statement of revenues, expenditures & changes in fund balances
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter, no capital assets included
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year

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#### **Government-wide Statements**

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The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes *all* of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's *net position* and how they have changed. Net position-the difference between the District's assets and liabilities-is one way to measure the District's financial health or *position*.

• Over time, increases or decreases in the District's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.

The government-wide financial statements of the District include the Governmental activities. Property taxes finance most of these activities.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant *funds*-not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

• Some funds are required by State law and by bond covenants.

#### The District has one fund:

• Governmental funds-The District's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information is provided that explains the relationship (or differences) between them.

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

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Net position. The District's combined net position was approximately \$510 thousand at September 30, 2018.

	Governmental Activities		
	2018	2017	
Current and other assets	740	520	
Capital and non-current assets		-	
TOTAL ASSETS	740	520	
Long-term liabilities	-	-	
Other liabilities	102	110	
TOTAL LIABILITIES	102	110	
Unavailable revenue-property taxes	128	106	
TOTAL DEFERRED INFLOWS OF RESOURCES	128	106	
Net position			
Restricted	9	21	
Unrestricted	501	283	
TOTAL NET POSITION	510	304	

Table A-1 The District's Net Position (in thousands of dollars)

Net position invested in capital assets net of related debt reflects the book value of the District's capital assets in excess of the debt which financed those assets. The \$501 thousand of unrestricted net position represents resources available to fund the programs of the District for the next fiscal year.

The \$9 thousand designated as restricted follows:

Restricted for future years expenses of fire departments

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The District has no debt. Each year the District adopts a budget and sets a tax rate. Each city or rural fire department in the County is allocated a percentage of the budget. Each city is given its contracted amount. The rural fire departments submit invoices for payment against their budget. Any unspent amount is carried forward as a reserved fund balance. The \$9 thousand of restricted net position is for this purpose. The District's net position increased \$205 thousand as compared to \$122 thousand the prior year. The District's general fund reported revenues in excess of expenditures of \$205 thousand. The District's property tax rate is 7 cents per \$100 taxable value for the second consecutive year. The rate was previously 3 cents per \$100 taxable value.

## Changes in net position.

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The District's total revenues were \$1.2 million.

The total cost of all programs was \$992 thousand. Approximately 18% was for District expenses, 22% was for contractual payments to the fire departments, 60% was for disbursements to rural volunteer departments based on invoices submitted.

### Table A-2 The District's Changes in Net Position (in thousands of dollars)

	Governmental Activities		
	2018	2017	
		-	
Revenues			
Program Revenues			
Charges for Services	-	-	
Operating Grants and Contributions	-	-	
General Revenues			
Property Taxes	1,193	1,137	
Investment earnings	5	2	
Other	-	-	
Total Revenues	1,198	1,139	
Expenses			
Fire protection	992	1,017	
Total Expenses	992	1,017	
Increase (Decrease) in Net Position	206	122	
Beginning Net Position		182	
Ending Net Position	510	304	

• The cost of all governmental activities this year was \$992 thousand.

• The amount that taxpayers paid for these activities through property taxes was \$1.2 million.

• The District had no program revenues.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The District reported fund balance in its governmental funds of approximately \$510 thousand at September 30, 2018. The changes to fund balance mirror those as stated above.

General Fund Budgetary Highlights

\$1.1 million was budgeted to be spent on the original budget. \$992 thousand was spent. Fund balance increased \$205 thousand.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

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### Table A-3 District's Capital Assets (in thousands of dollars)

	Governmental Activities		
Radio equipment Totals at historical cost	2018 24 24	2017 24 24	
Total accumulated depreciation Net capital assets	<u>24</u> 		

The District only owns the above capital assets. Any assets the various departments purchase from their budgeted funds from the District remain the various departments' asset.

Long-Term Debt

The District has no long-term debt.

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### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

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The District's Board considered many factors when setting the 2019 budget. The tax base available and the needs of the various fire departments were the main considerations. With these considerations, the Board adopted a budget to meet their needs. The Board desires to help equip each fire department within the county to provide the best and quickest response fire protection as possible. It is anticipated that the equity position of the District will continue to remain about the same.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be directed to the Board of Commissioner's.

GOVERNMENT WIDE FINANCIAL STATEMENTS

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# Exhibit A-1

# Upshur County Emergency Services District No. 1 STATEMENT OF NET POSITION As of September 30, 2018

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	Governmental
4 00570	Activities
ASSETS	
Current assets	
Cash	596,965
Accounts receivable, net of allowance	127,933
Prepaid expense	15,159
Total current assets	740,057
Capital assets	
Radio equipment, net of accumulated depreciation	
Total assets	740,057
LIABILITIES	
Current liabilities	
Accounts payable and accrued expenses	102,488
Unearned revenue	· -
Total current liabilities	102,488
Non-current liabilities	-
Total liabilities	102,488
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue-property taxes	127,933
Total deferred inflows of resources	127,933
NET POSITION	
Restricted for future years expenses	
of fire departments	8,693
Unrestricted	500,943
Total net position	509,636
T AME IND DAVISAN	

The accompanying notes are an integral part of this statement.

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# Exhibit B-1

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# Upshur County Emergency Services District No.1 STATEMENT OF ACTIVITIES For the year ended September 30, 2018

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				Net (Expense) Revenue and Changes in
		Program	Revenues	Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
Primary Government:			-	-
GOVERNMENTAL ACTIVITIES	100 001			(196 661)
District expenses	175,551	-	-	(175,551)
Contractual disbursements to fire departments	214,000	-	-	(214,000)
Disbursements to rural volunteer fire departments	590,880	-	-	(590,880)
Distributions from reserved unspent funds to VFD's Additional disbursements from District's	-	-	-	-
unrestricted net assets	11,500	-	-	(11,500)
Total governmental activities	991,931		-	(991,931)
General Revenues				
Property taxes				1,192,588
Investment earnings				4,720
Total General Revenues				1,197,308
Changes in Net Position				205,377
Net Position Beginning				304,259
Net Position Ending				509,636

The accompanying notes are an integral part of this statement.

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GOVERNMENTAL FUND FINANCIAL STATEMENTS

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## Exhibit C-1

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# Upshur County Emergency Services District No. 1 BALANCE SHEET--GENERAL FUND As of September 30, 2018

#### ASSETS

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Cash in bank Accounts receivable, net of allowances Prepaid expense Total assets	596,965 127,933 15,159 740,057
LIABILITIES	
Accounts payable and accrued expenses Uncarned revenue	102,488
Total liabilities	102,488
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue-property taxes	127,933
Total deferred inflows of resources	127,933
FUND BALANCE	
Reserved-rural department	
unspent funds	8,693
Unreserved, undesignated	500,943
Total fund balance	509,636
Total liabilities, deferred inflows, & fund balance	740,057

The accompanying notes are an integral part of this statement.

### Upshur County Emergency Services District No. 1 STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND BALANCE--GENERAL FUND For the year ended September 30, 2018

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REVENUE	
Taxes	1,192,588
Total revenue	1,192,588
EXPENDITURES	
Dispatching Services	36,000
Appraisal District Fees	25,261
Clerical/Bookkeeping Fees	12,000
Audit	3,600
County-wide insurance	62,306
Accident/Sickness insurance	15,173
E-Dispatch	7,195
Other District Expense	14,016
Disbursements to Departments Contracts	
Gilmer	90,000
Ore City	50,000
Big Sandy	30,000
Gladewater	44,000
Rural Departments	
Bettie	52,000
Diana	54,000
East Mountain	54,000
Ewell	50,000
Glenwood	60,041
Harmony	54,000
New Mountain	50,000
Pleasant Grove	50,000
Pritchett	56,623
Simpsonville	60,216
West Mountain	50,000
Disbursements from Unreserved Fund Balance	
Grant reimbursements- various departments	11,500
Total expenditures	991,931
Excess (deficiency) of revenues over expenditures	200,657
OTHER FINANCING SOURCES (USES)	<u>ـ</u>
Interest Income	4,720
Total other financing sources (uses)	4,720
Excess (deficiency) of revenues and other sources	
over expenditures and other uses	205,377
Fund balance, beginning of year	304,259
Fund balance, end of year	509,636

The accompanying notes are an integral part of this statement.

# **Upshur County Emergency Services District No. 1** STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND BALANCE--BUDGET AND ACTUAL--GENERAL FUND

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For the year ended September 30, 2018

REVENUE Taxes Total revenue EXPENDITURES Dispatching Services Appraisal District Fees Clerical/Bookkeeping Fees Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer Our Oitr	Budget 1,148,356 1,148,356 36,000 12,005 12,000 3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	Actual 1,192,588 1,192,588 36,000 25,261 12,000 3,600 62,306 15,173 7,195 14,016 90,000 50,000 20,000	(Unfavorable 44,232 44,232 (13,256) (100) (606) 1,627 10,000 (1,195) (5,811)
Total revenue EXPENDITURES Dispatching Services Appraisal District Fees Clerical/Bookkeeping Fees Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	1,148,356 36,000 12,005 12,000 3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	1,192,588 36,000 25,261 12,000 3,600 62,306 15,173 - 7,195 14,016 90,000 50,000	(13,256) 
EXPENDITURES Dispatching Services Appraisal District Fees Clerical/Bookkeeping Fees Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	36,000 12,005 12,000 3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	36,000 25,261 12,000 3,600 62,306 15,173 - 7,195 14,016 90,000 50,000	- (13,256) - (100) (606) 1,627 10,000 (1,195)
Dispatching Services Appraisal District Fees Clerical/Bookkeeping Fees Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	12,005 12,000 3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	25,261 12,000 3,600 62,306 15,173 - 7,195 14,016 90,000 50,000	(100) (606) 1,627 10,000 (1,195)
Appraisal District Fees Clerical/Bookkeeping Fees Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	12,005 12,000 3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	25,261 12,000 3,600 62,306 15,173 - 7,195 14,016 90,000 50,000	(100) (606) 1,627 10,000 (1,195)
Appraisal District Fees Clerical/Bookkeeping Fees Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	12,005 12,000 3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	25,261 12,000 3,600 62,306 15,173 - 7,195 14,016 90,000 50,000	(100) (606) 1,627 10,000 (1,195)
Clerical/Bookkeeping Fees Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	12,000 3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	12,000 3,600 62,306 15,173 - 7,195 14,016 90,000 50,000	(100 (606 1,627 10,000 (1,195
Audit County-wide insurance Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	3,500 61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	3,600 62,306 15,173 7,195 14,016 90,000 50,000	(606) 1,627 10,000 (1,195
Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	61,700 16,800 10,000 6,000 8,205 90,000 50,000 30,000	62,306 15,173 7,195 14,016 90,000 50,000	(606) 1,627 10,000 (1,195
Accident/Sickness insurance Knox Box E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	16,800 10,000 6,000 8,205 90,000 50,000 30,000	15,173 7,195 14,016 90,000 50,000	1,627 10,000 (1,195
E-Dispatch Other District Expense Disbursements to Departments Contracts Gilmer	10,000 6,000 8,205 90,000 50,000 30,000	7,195 14,016 90,000 50,000	10,000 (1,195
Other District Expense Disbursements to Departments Contracts Gilmer	6,000 8,205 90,000 50,000 30,000	7,195 14,016 90,000 50,000	(1,195
Other District Expense Disbursements to Departments Contracts Gilmer	8,205 90,000 50,000 30,000	14,016 90,000 50,000	
Disbursements to Departments Contracts Gilmer	90,000 50,000 30,000	90,000 50,000	-
Gilmer	50,000 30,000	50,000	-
	50,000 30,000	50,000	
Ore City	30,000		-
Big Sandy	•	30,000	-
Gladewater	44,000	44,000	-
Rural Departments	.,		
Bettie	52,000	52,000	_
Diana	54,000	54,000	-
East Mountain	54,000	54,000	-
Ewell	50,000	50,000	-
Glenwood	45,000	60,041	(15,041
Harmony	54,000	54,000	(,
New Mountain	50,000	50,000	-
Pleasant Grove	50,000	50,000	-
Pritchett	54,000	56,623	(2,623
Simpsonville	50,000	60,216	(10,216
West Mountain	50,000	50,000	(10,210
Disbursements from Unreserved Fund Balance	,		
Grant reimbursements- various departments	40,000	11,500	28,500
Substations (2)	120,000		120,000
Total expenditures	1,103,210	991,931	111,279
Excess (deficiency) of revenues over expenditures	45,146	200,657	155,511
OTHER FINANCING SOURCES (USES)			÷
Interest Income	_	4,720	4,720
Total other financing sources (uses)		4,720	4,720
		·····	<u> </u>
Excess (deficiency) of revenues and other sources over expenditures and other uses	45,146	205 277	160 221
-		205,377	160,231
Fund balance, beginning of year	304,259	304,259	
Fund balance, end of year	349,405	509,636	160,231

The accompanying notes are an integral part of this statement.

### Upshur County Emergency Services District No. 1 NOTES TO THE FINANCIAL STATEMENTS September 30, 2018

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Upshur County Emergency Services District No. 1 is a governmental entity operating under the applicable laws and regulations of the State of Texas. It is governed by a Board of Commissioners.

The District prepares its basic financial statements in conformity with generally accepted accounting principles promulgated by the Governmental Accounting Standards Board and other authoritative sources identified in Statements on Auditing Standards No. 69 of the American Institute of Certified Public Accountants.

Upshur County Emergency Services District No. 1 was created in 1990. This District covers the entire County of Upshur. Property tax is levied on property in Upshur County to provide revenues for operations. Disbursements are made to the fire departments within the county.

#### A. REPORTING ENTITY

The Board of Commissioners is appointed by the Commissioners Court of Upshur County and it has authority to make decisions and significantly influence operations. It has the primary accountability for fiscal matters. Therefore the District is a financial reporting entity as defined by the Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity". There are no component units within the reporting entity.

### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the District's activities. *Governmental activities* include programs supported primarily by taxes, charges for services, grants and other intergovernmental revenues.

The Statement of Activities demonstrates how other people or entities that participate in programs the District operates have shared in the payment of the direct costs. The "charges for services" column includes payments made by parties that purchase, use, or directly benefit from goods or services provided by a given function or segment of the District. The "grants and contributions" column includes amounts paid by organizations outside the District to help meet the operational or capital requirements of a given function. If a revenue is not a program revenue, it is a general revenue used to support all of the District's functions. Taxes are always general revenues.

The fund financial statements provide reports on the financial condition and results of operations for the District's one fund category - governmental. The District's one fund, the general fund, is a major fund.

### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing sources and expenditures and other financing uses).

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become both measurable and available, and it recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The District considers all revenues available if they are collectible within 60 days after year end.

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Revenues from local sources consist primarily of property taxes. Property tax revenues are recognized under the "susceptible to accrual" concept, that is, when they are both measurable and available. The District considers them "available" if they will be collected within 60 days of the end of the fiscal year. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

#### D. FUND ACCOUNTING

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The District reports the following major governmental fund:

1. The General Fund--The general fund is the District's operating fund. It accounts for all financial resources of the District.

#### E. OTHER ACCOUNTING POLICIES

 Capital assets, which is composed of radio equipment are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, machinery and equipment of the County and the component units are depreciated using the straight line method over the following estimated useful lives:

Assets Years Radio equipment 7

2. In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

A budgeted amount is approved for each fire department each year. Any unspent budget at September 30 each year is carried over to the subsequent year for each department. This carryover increases the budget for the subsequent year. Likewise, if any department overspends its budget any year, the subsequent years' budget is decreased by this overspent amount. Since the unspent budget carries forward, a portion of fund balance is reserved for this carryover.

# II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. BUDGETARY DATA

Formal budgetary integration is employed as a management control device during the year for the general fund. This budget is adopted on a basis consistent with generally accepted accounting principles. Once approved, the Commissioners may amend the legally adopted budget when unexpected modifications are required in estimated revenues and appropriations.

The budget for the general fund operations is prepared on the cash and expenditures basis. Revenues are budgeted in the year receipt is expected; and expenditures are budgeted in the year the applicable purchase orders are expected to be issued. The budget and actual financial statements are reported on these bases.

The District does not record encumbrances as part of its accounting records.

#### III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. COLLATERALIZATION OF DEPOSITS

The District maintains one interest bearing checking account. FDIC coverage and securities pledged were adequate at all times.

## **B. PROPERTY TAXES**

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Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable within the current period and (2) when they are expected to be collected during a 60-day period after the close of the school fiscal year.

Property tax information for each year is as follows:

	Assessed	Tax Rate	
Year Ended	Value (net	Per \$100	Tax Revenue
<u>9/30</u>	of exemptions)	<b>Valuation</b>	Available
2005	1,475,320,374	.0294	433,744
2006	1,543,251,701	.0294	453,716
2007	1,620,566,000	.0300	486,158
2008	1,780,106,667	.0300	534,032
2009	1,764,333,722	.0300	529,300
2010	1,699,950,000	.0300	509,125
2011	1,630,959,801	.0300	489,464
2012	1,604,584,316	.0300	481,589
2013	1,600,633,333	.0300	480,190
2014	1,630,090,000	.0300	489,027
2015	1,669,514,535	.0300	502,606
2016	1,644,434,286	.0700	1,151,104
2017	1,718,740,514	.0700	1,203,118

#### C. DELINQUENT TAXES RECEIVABLE

Delinquent taxes are deposited into the general fund. Allowances for uncollectible tax receivables within the General Fund are based on historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

#### D. DISAGGREGATION OF RECEIVABLES AND PAYABLES

Receivables at September 30, 2018, were as follows:

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Property_	Charges for	Intergov-		<u>Total</u>
<u>Taxes</u>	Services	ernmental	Other	Receivables
159,916				159,916
159,916	-			159,916
				<u> </u>
31,983	-	<u> </u>	-	31,983
	<u>Taxes</u> <u>159,916</u> <u>159,916</u>	Taxes     Services       159,916     -       159,916     -	Taxes     Services     ernmental       159,916     -     -       159,916     -     -	Taxes Services ernmental Other   159,916 - - -   159,916 - - -

Payables at September 30, 2018, were as follows:

	Accounts	Salaries and <u>Benefits</u>	Due to Other <u>Governments</u>	<u>Other</u>	Total <u>Payables</u>
Governmental Activities: General Fund	102,488				102,488
Total - Governmental Activities	102,488		-		102,488
			<u> </u>		
Amounts not scheduled for payment					
during the subsequent year					

### E. CAPITAL ASSET ACTIVITY

Capital asset activity for the District for the year ended September 30, 2018, was as follows:

	<b>Beginning</b>			<u>Ending</u>
	<b>Balance</b>	Additions	<u>Retirements</u>	Balance
Governmental Activities:				
Radio equipment	24,464	-		24,464
Less Accumulated Depreciation for:				
Radio equipment	(24,464)	-	-	(24,464)
Governmental Activities Capital				
Assets, Net	<u> </u>	<u> </u>	-	<u> </u>

#### F. RISK MANAGEMENT

The District is exposed to various risks of loss to torts of theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal 2018, the District purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

#### G. SUBSEQUENT EVENTS

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The District has evaluated subsequent events through May 7, 2019, the date which the financial statements were available to be issued.

# INTERNAL CONTROL SECTION

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Bob J. Arnold, CPA, PFS Lanny G. Walker, CPA, PFS Kris Arnold, CPA, PFS Andrew Arnold, CPA Melissa J. Godfrey, CPA

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND COMPLIANCE BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### **Board of Commissioners Upshur County Emergency Services District No. 1** Gilmer, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities of the Upshur County Emergency Services District No. 1, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated May 7, 2019.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Arnold, Walker, Arnold & Co., P.C. Arnold, Walker, Arnold & Co., P.C.

May 7, 2019

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# Upshur County Emergency Services District No. 1 SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the year ended September 30, 2018

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Type of Report on Financial Statements:	Unmodified
Reportable Conditions:	None
Material Weaknesses Involving Reportable Conditions:	None
Noncompliance Material to the Financial Statements:	None
Questioned Costs:	None

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Upshur County Emergency Services District No. 1 SCHEDULE OF STATUS OF PRIOR FINDINGS For the year ended September 30, 2018

# PRIOR YEAR'S FINDINGS

N/A

STATUS OF PRIOR YEAR'S FINDINGS

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N/A

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PROGRAM

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**CORRECTIVE ACTION PLAN** 

N/A

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